1	IN THE UNITED STATES DEPARTMENT OF ENERGY				
2	WESTERN AREA POWER ADMINISTRATION				
3	LAS VEGAS, NEVADA				
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6	BOULDER CANYON PROJECT				
7	POST-2017 REMARKETING				
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10	REPORTER'S TRANSCRIPT OF PROCEEDINGS				
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13	Las Vegas, Nevada January 19, 2010				
14	1:07 p.m.				
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19	REPORTED BY: CHRISTINE JOHNSON, RPR  Certified Reporter #50383				
20	Certified Reporter #30303				
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23	BRUSH & TERRELL PREPARED FOR: Court Reporters				
24	WESTERN AREA POWER ADMINISTRATION Peoria, Arizona 85383				
25	(623) 506-8046				

1	Be it remembered that heretofore on January	ary 19th,
2	2010, commencing at 1:07 p.m., at the Tropicana Ho	tel, Las
3	Vegas, Nevada, the following proceedings were had,	to wit:
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6	OPENING REMARKS	Page
7	BY MR. DOUG HARNESS	3
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9	COMMENTS BY:	
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1 MR. HARNESS: Well, why don't we go ahead and get

- 2 started. Everybody's in their seats and it has quieted down
- 3 quite nicely. So thank you very much for this. So we might
- 4 as well begin.
- 5 Good afternoon. Welcome to today's Public Comment
- 6 Forum. My name is Doug Harness, and I'm an attorney with
- 7 the Western Area Power Administration in our office in
- 8 Lakewood, Colorado.
- 9 This Public Comment Forum has been scheduled to give
- 10 interested parties the opportunity to make oral
- 11 presentations or to submit written comments for the record
- on Western's proposal to apply the Power Marketing
- 13 Initiative of Western's Energy Planning and Management
- 14 Program to Boulder Canyon Project Firm Electric Service
- 15 Commitments beyond September 30th, 2017 when the current
- 16 Boulder Canyon contracts expire.
- 17 Western's proposal would extend 100 percent of the
- 18 existing contractors' contingent capacity allocations and
- 19 95 percent of the proposed marketable firm energy and would
- 20 create a single, one-time resource pool consisting of
- 21 93 megawatts of contingent capacity with an associated
- 22 205,800 megawatts of annual firm energy.
- 23 In addition to today's Forum and the Forums held
- 24 in the next couple days, written comments may be submitted
- 25 by mail to Mr. Darrick Moe, Regional Manager, Desert

- 1 Southwest Region, Western Area Power Administration, Post
- 2 Office Box 6457, Phoenix, Arizona 85005-6457. You may also
- 3 fax comments to Western at area code (602) 605-2490 or
- 4 e-mail them to post2017bcp@wapa.gov. Western will accept
- 5 written comments received on or before January 29th, 2010.
- 6 Western reserves the right not to consider any comments
- 7 received after this date.
- 8 A verbatim transcript of today's Forum is being
- 9 prepared by our court reporter. Everything said while we
- 10 are in session today, together with all exhibits, will be
- 11 part of the official record. The transcript of today's
- 12 Forum will be available for review on-line at
- 13 www.wapa.gov/dsw/pwrmkt under the Boulder Canyon Project
- 14 Marketing Effort link. The transcript and the complete
- 15 record of this public process will also be available at
- 16 Western's Desert Southwest Regional Office and Western's
- 17 Corporate Services Office.
- 18 Additionally, a copy of the transcript may also be
- 19 available upon payment of the required fee to the court
- 20 reporter. The court reporter's name, address and telephone
- 21 number may be obtained at any time during or after today's
- 22 Forum.
- 23 All comments made today should be relevant to the
- 24 proposed action, which is: One, the application of the PMI
- 25 to Boulder Canyon Project; two, the quantity of resources to

- 1 be extended to existing customers; three, the size of the
- 2 proposed resource pool to be available to new customers;
- 3 four, excess energy provisions; five, the term of the
- 4 contracts and; six, what role the Colorado River Commission
- 5 of Nevada and Arizona Power Authority should have in the
- 6 allocation process.
- 7 As the moderator, I reserve the right to disallow
- 8 any comments that are not relevant to these subjects. Any
- 9 relevant materials to be introduced in the record should be
- 10 given to the court reporter, and she will assign it an
- 11 exhibit number.
- 12 After the close of the comment period, Western
- 13 representatives will review all the information, comments
- 14 and exhibits that have been received with regard to the
- 15 proposal. Western will then announce a decision in the
- 16 Federal Register. Comments made during this public process
- 17 will be discussed in this announcement.
- 18 Please keep in mind that Western has no
- 19 presentation today and will not be answering questions. The
- 20 sole purpose of this Forum is to take your comments. I'll
- 21 open the floor in just a second, but before I do that, I
- 22 would ask that once you've been recognized, if you would
- 23 please identify yourself and the organization that you
- 24 represent. And as always, spell your last name for the
- 25 convenience of our court reporter.

- 1 If you have a copy of your presentation, also,
- 2 please give it to the court reporter. So with that, the
- 3 floor is now open. Are there any comments? And by the way,
- 4 can everybody hear me okay, which I guess I should have
- 5 asked first.
- 6 MR. CAAN: Good afternoon. For the record, my
- 7 name is George Caan. I'm the Executive Director of the
- 8 Colorado River Commission of Nevada. Let me begin by
- 9 thanking Western for this opportunity for public comment. I
- 10 am presenting comments today on behalf of the Colorado River
- 11 Commission of Nevada.
- 12 The CRC has, among other duties, a statutory
- 13 responsibility to receive electric power generated by Hoover
- 14 Dam and other federal hydroelectric power projects on the
- 15 Colorado River. We plan to follow up today's comments with
- written comments by January 29th, 2010.
- 17 The Colorado River Commission is one of the Hoover
- 18 contractors who have been participating in the efforts over
- 19 the past two years to develop legislation to address the
- 20 post-2017 Hoover power allocation issues. We believe that
- 21 Congress should allocate post-2017 Hoover power as it has
- 22 done each time the allocation has been necessary since the
- 23 construction of Hoover Dam.
- The CRC supports the legislation that has been
- 25 introduced in the U.S. Congress to accomplish this goal. We

- 1 request that Western hold this proceeding in abeyance
- 2 pending Congressional action.
- Notwithstanding this request, we are providing
- 4 these initial comments, consistent with Western's current
- 5 schedule for this proceeding, to share with Western some of
- 6 our views and concerns regarding the proposal.
- 7 We welcome Western's decision to include in its
- 8 proposal provisions that are consistent with those in the
- 9 legislation introduced in the House and the Senate.
- 10 However, we have concerns with Western's proposals regarding
- 11 the proposed marketable resource, the amount retained by
- 12 current contractors, the term of the contract, and
- 13 application of the PMI.
- 14 We also have concerns about current requirements
- 15 that are not included in Western's proposal, such as
- 16 application of the MSCP, Multi-Species Conservation Program,
- 17 in the Lower Colorado River, sharing provisions --
- 18 cost-sharing provisions and the Boulder Canyon
- 19 Implementation Agreement to new allottees, inclusion of
- 20 existing Schedules A, B and C provisions, and recognition of
- 21 the role of the Arizona Power Authority and the Colorado
- 22 River Commission of Nevada to allocate Hoover power to
- 23 Arizona and Nevada entities.
- Let me briefly address our concerns. With respect
- 25 to the proposed marketable resource, instead of its current

1 proposal, we recommend that Western market Hoover's maximum

- 2 dependable operating capacity of 2074 megawatts and its
- 3 current energy amount of 4,527,001-megawatt hours.
- 4 With respect to Schedules A, B and C, the current
- 5 statute provides for the Schedules A, B and C. We recommend
- 6 that Western include in its proposed language references to
- 7 Schedules A, B and C and to the Hoover contractors included
- 8 in these schedules in statute.
- 9 With respect to the term of the contract, the CRC
- 10 supports and requests new contracts with a 50-year term
- 11 commencing on October 1st, 2017.
- 12 On the application of the PMI, it is unclear to
- 13 the CRC whether the PMI should be applied to the post-2017
- 14 Hoover contracts. For this reason, we request, as stated
- 15 earlier, that Western hold this process in abeyance pending
- 16 Congressional action.
- 17 The allocation of Hoover power is one of the
- 18 covered projects of the Lower Colorado River Multi-Species
- 19 Conservation Program. We request that any entity given the
- 20 opportunity to contract for Hoover power in the future be
- 21 required to join the current contractors in paying for the
- 22 MSCP in accordance with each state's requirements.
- 23 With respect to the Boulder Canyon Project
- 24 Implementation Agreement, we agree, as indicated in the
- 25 Federal Register Notice, "new contractors or contractors who

- 1 receive an increased allocation will be required to
- 2 reimburse existing vis-a-vis contractors for replacement
- 3 capital advances to the extent existing contractors'
- 4 allocations are reduced as a result of creating the resource
- 5 pool." This is a requirement of the Boulder Canyon
- 6 Implementation Agreement, and we request that any entity
- 7 given the opportunity to contract for a new Hoover power in
- 8 the future be required to become a signatory to the BCP
- 9 Implementation Agreement.
- 10 With respect to the recognition of the role of the
- 11 Arizona Power Authority and Colorado River Commission of
- 12 Nevada, Western should recognize the Arizona Power Authority
- 13 has exclusive authority to allocate marketable Hoover Dam
- 14 power to entities within Arizona, and that the Colorado
- 15 River Commission of Nevada has exclusive authority to
- 16 allocate marketable Hoover Dam power to entities within
- 17 Nevada.
- 18 The Colorado River Commission appreciates the
- 19 opportunity to provide comments on Western's post-2017
- 20 remarketing initiative and reserves the right to submit
- 21 further comments and otherwise participate in this
- 22 proceeding. Thank you.
- MR. HARNESS: Thank you, George.
- MR. McNEILL: Good afternoon. My name is John
- 25 McNeill, M-c-N-E-I-L-L, and I represent the Central Arizona

1 Water Conservation District. And I do have a written

- 2 version of my comments that I'd like to tender for the
- 3 record. That will also allow me to shorten my oral remarks
- 4 today.
- 5 I first want to thank you for the opportunity to
- 6 comment on Western's post-2017 remarketing effort for the
- 7 Boulder Canyon Project. Through CAWCD's contract with the
- 8 Arizona Power Authority, Hoover provides a significant
- 9 amount of the electric power and energy needed by CAWCD to
- 10 fulfill its critical mission in delivering the
- 11 1.6 million-acre feed of current Hoover water over the CAP's
- 12 336-mile long canal system to customers in Maricopa, Pinal
- 13 and Pima Counties.
- 14 Hoover power provides not only energy, but
- 15 flexibility in our ability to operate our system, and we'll
- 16 continue to need this resource well past 2017.
- 17 Recognizing the need to bring certainty to the
- 18 continuing availability of Hoover power, CAWCD has worked
- 19 closely with other Hoover customers, including CRC in
- 20 Arizona, California and Nevada, to develop legislation to
- 21 allocate the post-2017 Hoover power that is now pending
- 22 before Congress as the Hoover Power Allocation Act of 2009.
- 23 Congress has been the sole body to allocate Hoover
- 24 power since Hoover Dam was first authorized by the Boulder
- 25 Canyon Act and -- Project Act in 1928. And we believe that

- 1 should continue.
- 2 CAWCD believes Western should suspend further
- 3 action in this matter, at least through the current session
- 4 of Congress. In addition to avoiding substantial efforts by
- 5 Western that would be unnecessary if Congress acts, the
- 6 interim time could be productively used by Western to
- 7 address whether Western has authority to apply the Power
- 8 Marketing Initiative to the proposed allocation process.
- 9 Nonetheless, CAWCD offers comments in response to
- 10 Western's specific requests in its Federal Register Notice.
- 11 And in addition, we have comments regarding use of the
- 12 existing Schedules A, B and C and requirements that new
- 13 allottees participate in the cost of the Lower Colorado
- 14 River Multi-Species Conservation Program, and that they
- 15 agree to the Boulder Canyon Implementation Agreement.
- 16 The proposed legislation addresses or resolves all
- 17 of these issues. If CAWCD had to summarize its response in
- 18 a single sentence, it would be that we think Western should
- 19 follow the provisions in the legislation.
- 20 We do commend Western's decision to include
- 21 provisions that are generally consistent with the approaches
- 22 taken in the pending Hoover legislation. However, we think
- 23 that the types of entities and political subdivisions
- 24 eligible to receive Hoover power are clearly designed in the
- 25 1928 Act. Those entities, among other things, do not

1 include Native American tribes. That is a principal reason

- 2 why CAWCD and other Hoover customers support the current
- 3 legislation to create a power pool and add Native American
- 4 tribes as authorized allottees under the new law.
- 5 Turning to the specific comment areas, regarding
- 6 applicability of the PMI to the Boulder Canyon Project,
- 7 CAWCD believes there's a substantial legal question whether
- 8 Western has authority to apply PMI to the post-2017 Hoover
- 9 allocations. Unlike other projects, the allocation of
- 10 Hoover power has been the sole province of Congress.
- 11 Western should explain its legal theories that may support
- 12 the application of the PMI before it makes its threshold
- 13 determination whether to apply it in this case.
- 14 Regarding the quantity of resources to be extended
- 15 to existing customers, I think we concur in what Mr. Caan of
- 16 CRC said, and I don't need to belabor the point here, but I
- 17 will say that when lake levels allow for it, the Hoover
- 18 customers should be at the full benefit of the power
- 19 generation facilities that they have paid for.
- 20 And again, although CAWCD fully supports the
- 21 creation of a power pool for new allottees, including Native
- 22 American tribes in the current legislation, unless we can be
- 23 convinced that Western has authority to apply the PMI, we
- 24 see no basis for Western to make any allocation to customers
- other than as provided in the 1928 Act.

1 Excess energy provision. This is a point that's

- 2 important to CAWCD. Schedules A, B and C were established
- 3 in 1984 and represent the recognition of the financial
- 4 contributions made by the parties that agreed to finance the
- 5 upgrading of generation at Hoover and the negotiated
- 6 settlement of claims by Arizona, California and Nevada to
- 7 the Hoover generation, including the rights to excess
- 8 generation. CAWCD urges Western to retain all three
- 9 schedules.
- 10 The term of the contracts, we agree with the
- 11 50-year term that's set forth in the legislation. And I
- 12 note that that is consistent with the 50-year term -- excuse
- 13 me, with the 50-year commitment made by the Hoover
- 14 contractors to fund the Multi-Species Conservation Program.
- The 50-year term was also authorized in the 1928
- 16 Act. With respect to the role of the Arizona Power
- 17 Authority, the State of Arizona has designated APA as the
- 18 entity to receive Arizona's allocation of Hoover. Western
- 19 should continue to respect the State's choice. CAWCD would
- 20 expect to continue receiving a portion of the post-2017 APA
- 21 allocation just as it does now through a contract with APA.
- We also have comments on the MSCP and the
- 23 Implementation Agreement, but they really don't vary from
- 24 what Mr. Caan said and I'll simply adopt those comments and
- 25 say that we intend to submit further comments by the written

1 comment deadline and reserve all rights to participate

- 2 further in this proceeding, and we appreciate the
- 3 opportunity afforded by Western to participate in these
- 4 Public Comment Forums. Thank you.
- 5 MR. HARNESS: Thank you, John. Yes.
- 6 MR. SHAMO: My name is Ned Shamo. I'm here
- 7 representing the City of Boulder City. I'm recently
- 8 retired, but I'm here in the capacity of the Electric
- 9 Utility Administrator, who is the person that has replaced
- 10 me. He was not able to make it today, but I want to pretty
- 11 much echo what Mr. Caan with the Colorado River Commission
- 12 has already stated; that we are in full agreement with his
- 13 comments, and they're pretty much reflected in the comments
- 14 that I have submitted here in writing.
- 15 I think I wanted to touch on the high points that
- 16 we again are in supportive of the 50-year renewal. I think
- 17 that was what was set out originally and with the investment
- 18 that we have, especially at this point made, in the Hoover
- 19 plan, I think is warranted that we continue to do that.
- 20 Boulder City gets about half of its resource from
- 21 Hoover Dam, and it's very important to us -- it's critical
- 22 to us that it be renewed and to stay renewed into the
- 23 future. Boulder is not -- because of very stringent growth
- 24 control requirements, we're not growing very fast and Hoover
- 25 will continue to remain a significant portion of our

- 1 resource, and we would like it to be that way.
- 2 We're also in favor of the 5 percent resource pool
- 3 that's been set up. We're supportive of that and think that
- 4 that's the way to handle some of the issues that may be
- 5 raised by those entities who are not able to participate in
- 6 the full renewal of the resource.
- 7 The repayable advances, I think that that needs to
- 8 be discussed and addressed in the final legislation. The
- 9 existing contractors have been paying for all of the
- 10 upgrades and the improvements that have happened to the
- 11 Hoover Dam Power Plant since 1987, and I think that that
- 12 needs to be acknowledged and any additional or new people
- 13 that come into the mix need to pay their share of that.
- 14 We're supportive of the MSCP participation and
- 15 that any new allottees need to share in that as well. We're
- 16 also agreeable to the idea of increasing the capacity of
- 17 energy to the full allocated amount and based any
- 18 allocations, including the 5 percent resource pool on that
- 19 full amount.
- 20 Again, I appreciate the opportunity of being here.
- 21 Again, the comments made by Mr. Caan are basically our
- 22 comments, and we're totally supportive of that and thank you
- 23 again for the opportunity.
- MR. HARNESS: Thank you. Anyone else? I'm like
- 25 an auctioneer waiting for people to indicate they still want

1	to bid. One last chance.				
2	(Pause.)				
3	MR. HARNESS: Okay. Well, seeing that no one else				
4	has indicated a desire to make any comments, we'll prepare				
5	to go off the record. However, before we do, I want to				
6	thank you all for coming today and attending our Forum. I'd				
7	also ask that if you have not already done so, that you sign				
8	the attendance sheet that is outside by the doors so we have				
9	an accurate attendance record for today.				
10	So again, we appreciate your attendance and your				
11	participation and with that, the Forum is closed. We'll go				
12	off the record. Thank you.				
13	(Whereupon, the proceedings terminated at				
14	1:27 p.m.)				
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8	I, CHRISTINE JOHNSON, having been first duly sworn				
9	and appointed as Official Court Reporter herein, do hereby				
10	certify that the foregoing pages numbered from 2 to 16,				
11	inclusive, constitute a full, true and accurate transcript				
12	of all the proceedings had in the above matter, all done to				
13	the best of my skill and ability.				
14	DATED this 27th day of January, 2010.				
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19	Christine Johnson, RPR Certified Court Reporter No. 50383				
20	certified court reporter no. 30303				
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